# Long-term Coastal Resiliency Alternatives

# Sandy Neck Public Beach Park Barnstable, MA





### **PROJECT GOALS & OBJECTIVES:** To explore various conceptual long-term alternatives that will continue to support current on-site access and address the severe erosion and primary dune loss that has occurred at the Sandy Neck Public Beach.







### "LONG-TERM COASTAL RESILIENCY"

Defined as an alternative that is demonstrated to be:

Sustainable for a minimum of 50 years
Economically viable
Permitable under current environmental regulations
Supports current parking capacity & public access





WHY IS ACHIEVING LONG-TERM COASTAL RESILIENCY AT SANDY NECK PUBLIC BEACH FACILITY SO IMPORTANT?

> Revenues generated from the Public Beach Facility greatly impact the Town's future ability to continue with providing the high quality management of natural resources, wildlife, endangered species and recreational opportunities at Sandy Neck Beach Park.

Annual Public Beach Revenue ~ \$250,000 from beach parking stickers, parking fees, concessions and permit fees.



### **FAILURE TO ACHIEVE LONG-TERM COASTAL RESILIENCY**

LOSS OF INFRASTRUCTURE

- DECREASE IN REVENUES
- REDUCED ABILITY TO PROTECT/ MANAGE NATURAL RESOURCES/HABITATS
- DECREASE IN RECREATIONAL
   OPPORTUNITIES & PUBLIC ACCESS





Long-term Coastal Resiliency must be achieved within the current regulatory framework that is established by the Sandy Neck Barrier Beach System Area of Critical Environmental Concern (ACEC) Designation, MA Wetland Protection Act (WPA), Code of the Town of Barnstable, Chapter 237 & MA Endangered Species Act (MESA).





#### SANDY NECK BARRIER BEACH SYSTEM AREA OF CRITICAL ENVIRONMENTAL CONCERN (ACEC)

#### Designation: 1978 Size: 9,130 acres Towns: Barnstable & Sandwich



(ACECs) are places in MA that receive special recognition because of the quality, uniqueness and significance of their natural and cultural resources.



### **SANDY NECK ACEC DESIGNATION**

□ Largest barrier beach system in MA outside of the Cape Cod National Seashore;

□ Recognizes the importance of the natural resource features of Sandy Neck and how each perform a specific and important function; Cites that inappropriate use(s) or alteration(s) of any feature(s) have the potential to impair the ability for the resource/resources to function;

□ Recognizes the natural tendency of a barrier beach to migrate landward and that the construction of groins/jetties and stabilization efforts will "alter natural movements of the beach and reduce its ability to absorb storm impacts";

□ Recognizes/protects the high quality, productivity and uniqueness of the area (water quality, salt marsh, wildlife and shellfish habitat, endangered species, etc.); and

**Recognizes economic benefits to Towns of Barnstable & Sandwich.** 





### MA Wetland Protection Act (WPA) Regulations 310 CMR 10.28 Coastal Dunes

<u>Coastal Dune</u> means any natural hill, mound or ridge of sediment landward of a coastal beach deposited by wind action or storm overwash. Coastal dune also means sediment deposited by artificial means and serving the purpose of storm damage prevention or flood control.

WHEN A COASTAL DUNE IS DETERMINED TO BE SIGNIFICANT TO STORM DAMAGE PREVENTION, FLOOD CONTROL OR THE PROTECTION OF WILDLIFE HABITAT, 310 10.28(3) THROUGH (6) SHALL APPLY:

(3) Any alteration of, or structure on, a coastal dune or within 100 feet of a coastal dune shall not have an adverse effect on the coastal dune by:

- (a) affecting the ability of waves to remove sand from the dune;
- (b) disturbing the vegetative cover so as to destabilize the dune;
- (c) causing any modification of the dune form that would increase the potential for storm or flood damage;
- (d) interfering with the landward or lateral movement of the dune;
- (e) causing removal of sand from the dune artificially; or
- (f) interfering with mapped or otherwise identified bird nesting habitat.



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### MA Wetland Protection Act (WPA) Regulations 310 CMR 10.29 Barrier Beaches

#### 10.29: Barrier Beaches

(1) <u>Preamble</u>. Barrier beaches are significant to storm damage prevention and flood control and are likely to be significant to the protection of marine fisheries and wildlife habitat and, where there are shellfish, the protection of land containing shellfish.<sup>3</sup>

(2) Definition.

<u>Barrier Beach</u> means a narrow low-lying strip of land generally consisting of coastal beaches and coastal dunes extending roughly parallel to the trend of the coast. It is separated from the mainland by a narrow body of fresh, brackish or saline water or a marsh system. A barrier beach may be joined to the mainland at one or both ends.

(3) When a Barrier Beach Is Determined to Be Significant to Storm Damage Prevention, Flood Control, Marine Fisheries or Protection of Wildlife Habitat. 310 CMR 10.27(3) through (6) (coastal beaches) and 10.28(3) through (5) (coastal dunes) shall apply to the coastal beaches and to all coastal dunes which make up a barrier beach.

(4) Notwithstanding the provisions of 310 CMR 10.29(3), no project may be permitted which will have any adverse effect on specified habitat sites of rare vertebrate or invertebrate species, as identified by procedures established under 310 CMR 10.37.





The MA Endangered Species Act (MESA) protects rare species and their habitats by prohibiting the "Take" of any plant or animal species listed as Endangered, Threatened or Special Concern by the MA Division of Fisheries & Wildlife.

A "TAKE" is not solely defined as "killing" of a species....

ANIMALS - harass, harm, pursue, hunt, shoot, hound, kill, trap, capture, collect, process, disrupt the nesting, breeding, feeding or migratory activity or attempt to engage in any such conduct, or to assist such conduct

PLANTS - collect, pick, kill, transplant, cut or process or attempt to engage or to assist in any such conduct. Disruption of nesting, breeding, feeding or migratory activity may result from, but is not limited to, the modification, degradation or destruction of Habitat."





### SANDY NECK PUBLIC BEACH PARK STUDY AREA MA LISTED ENDANGERED SPECIES OF CONCERN

### **Piping Plover**

### Spade Foot Toad



































### **Sediment Transport Modeling**















### **COASTAL PROCESSES ANALYSIS FINDINGS**

- □ No clear erosion pattern, where shoreline shows periodic variation (on order of ~30 feet)
- □ Importance of shore-attached bar system
- Sediment transport directed to the east (~30,000 cubic yards per year)
- □ Important to stabilize dune fronting parking lot to ensure longevity
- Relocation of vulnerable infrastructure approximately 50 to 60 feet likely will be sufficient for foreseeable future ; i.e. 50 year planning horizon with 1.5 ft anticipated sea-level rise

Beach nourishment alternatives were evaluated
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### SANDY NECK BEACH PARK TIMELINE BLIZZARD OF 1978



Storm impacts resulted in significant damage to the primary dune system at the Sandy Neck Beach Park Facility resulting in the permanent loss of parking (40 spaces) in 1978.

SANDY NECK BEACH PARK TIMELINE POST-BLIZZARD OF 1978 TO 2012

 Stable Primary Dune
 Annual dune stabilization efforts performed by Park Staff & Volunteers

- ✓ Sand fencing
- ✓ Beach grass planting





### SANDY NECK BEACH PARK TIMELINE 2013 TO PRESENT

Since 2013, the Town has addressed primary dune loss at the Sandy Neck Beach Park through "Reactive Management". Emergency stabilization performed on 3 occasions:

<u>Month/Year</u>	Cost	Vol. Sand Placed
December 2013	\$119,250	$\pm$ 5,500 cy
December 2014	\$ 90,000	± 4,300 cy
February 2015	\$ 50,000	± 2,600 cy
Total	\$259,250	±12,400 cy



Primary dune looking east 1 month prior to 2<sup>nd</sup> emergency sand placement in December 2014.



Primary dune looking east post-January 2015 ("Juno").

## SANDY NECK BEACH PARK TIMELINE 2013 TO PRESENT

### **"REACTIVE MANAGEMENT"**

- □ Efforts performed by the Town since 2013 = "Band-Aid" approach which is <u>NOT SUSTAINABLE</u>.
- Control Con
- ❑ As with the loss of parking following the Blizzard of 1978, it is assumed that permits are unlikely to be issued for reclaiming loss of existing parking (at current locations) within the primary dune system.
- Considering the above, this has prompted the Town to be PROACTIVE and move forward with evaluating long-term coastal resiliency alternatives.



#### CRITERIA USED TO EVALUATE LONG-TERM RESILIENCY ALTERNATIVES "TOTAL RATING VALUE"

Parameters Considered	Definition
Benefit/Cost Ratio (B/C)	[Annual Revenue =\$250k] / [Total Costs = Capital + Maint. with 3% inflation rate applied over 50 year life expectancy]
Permitability Rating Value	No = 0; Yes = 1
Protection Rating Value	Low = 0; High = $1$
Enhance Coastal Wetland Resources Rating Value	No = 0; Limited = 0.5; Yes = 1
Enhance Wildlife Habitat Rating Value	No = 0; Yes = 1

TOTAL RATING VALUE = B/C + Permit + Protection + Enhance Coastal Wetland Resources + Enhance Wildlife Habitat

### **LONG-TERM RESILIENCY ALTERNATIVES CONSIDERED:**

Conventional (Hard) Shoreline Protection Alternative 1: Cantilever Bulkhead Alternative 2: Stone Revetment

Engineered (Soft) Shoreline Protection Alternative 3: Sand-filled Coir Bags Alternative 4: Beach Nourishment (4 options)

#### Managed Site Reconfiguration

**Alternative 5: Relocation/Reconfiguration of Existing Infrastructure (4 options)** 





#### **Conceptual Alternative 1 : Cantilever Bulkhead**



#### Conceptual Alternative 2: Stone Revetment





#### Conceptual Alternative 3: Bioengineered Slope Stabilization (Sand Bags)





#### **ENGINEERED (SOFT) SHORELINE PROTECTION** *Beach Nourishment Alternatives*

Alternative	Length of Nourishment	Est. Nourishment Volume
А	530 LF	±35,600 CY
В	750 LF	±47,780 CY
С	1,000 LF	±61,830 CY
D	1,500 LF	±90,880 CY

- □ All alternatives consist of a 50-ft wide berm at El. 18 NAVD with 12H:1V slope to MLW/slightly below;
- □ Sand source assumed to be compatible off-site material;

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- One-line Shoreline Model developed by ACRE used to evaluate the longevity/performance of 4 nourishment alternatives; and
- □ Each nourishment template is considered depleted at the point in time where the percent fill remaining >30% of the original fill volume.



#### Conceptual Alternative 4A: Beach Nourishment



#### Conceptual Alternative 4B: Beach Nourishment



**Typical Section View** 

#### Conceptual Alternative 4C: Beach Nourishment



**Typical Section View** 

#### Conceptual Alternative 4D: Beach Nourishment



**Typical Section View** 

### MANAGED SITE RECONFIGURATION

ACRE Shoreline Assessment determined shoreline loss over 50 years due to erosion including 1.5 feet of loss due to sea level rise to identify vulnerable infrastructure.

**Existing vegetative wetland/habitat areas were delineated to identify constraints of reconfiguring existing infrastructure.** 

□ No loss in parking capacity (total = 228 spaces including ADA and employee parking).

**ADA** accessibility maintained/improved.





### MANAGED SITE RECONFIGURATION EXISTING CONDITIONS PLAN SANDY NECK BEACH PARK



#### **Conceptual Alternative 5A: Parking Lot Relocation & Reconfiguration**





#### Conceptual Alternative 5B: Parking Lot & ORVAccess Relocation

#### Conceptual Alternative 5C: Parking Lot & ORV Access Relocation with Screening Trees



#### Conceptual Alternative 5D: Parking Lot & ORV Access Relocation with Screening Dune



#### **Typical Sections Alternatives 5A thru 5D**



#### Shrubs



Artemisia cana

Hoary Sagebrush





Morella pensylvanica Northern Bayberry Prunus maritima Beach Plum

Viburnum trilobum American Cranberry



Ammophila breviligulata

American Beachgrass



Beach Heather



Beach Pea



**Additional Bioretention Plants** 



Hibiscus moscheutos Swamp-Rose Mallow

Ilex glabra Inkberry Holly





Panicum virgatum Switch Grass

Schizachyrium scoparium Little Bluestem





PEDESTRIAN CROSSING DETAIL NTS



Solidago sempervirens Seaside Goldenrod



Juniperus virginiana Eastern Redcedar

Pitch Pine

#### **CONCEPTUAL ALTERNATIVES COST SUMMARY**

ALT.	DESCRIPTION		ST. CAPITAL	EST. MAINTENANCE COST (49 YEARS)						TOTAL EST. COST		
NO.			COSTS <sup>1</sup>	Description		Budgeted Cost per Event <sup>1</sup>		Total (49 Years) <sup>2</sup>		(Capital + Maint. Costs Over 50 Years)		
1	CANTILEVER BULKHEAD	\$	2,316,790	Annual Sand Nourishment (49 Events @ ±3,000 CY/YR)	\$	75,000	\$	8,384,765	\$	10,701,555		
	STONE REVETMENT	ć	1,480,000	Annual Sand Nourishment (49 Events @ ±3,000 CY/YR)	\$	75,000	\$	8,384,765	\$ 14,060,399			
2		Ş		Revetment Repair/Reconstruction (Assume 4 events)	\$	400,000	\$	4,195,634				
3	BIOENGINEERED STABILIZATION		BIOENGINEERED STABILIZATION		565,000	Assume 5 yr design life; Re-build required in Years 5, 10, 15, 20, 25, 30, 35, 40, 45 (9 events)	\$	565,000	\$	11,438,880	\$	18,870,210
	(Sand Bags)			Annual Sand Nourishment (40 years @ ±3,000 CY/YR)	\$	75,000	\$	6,866,330				
4	BEACH NOURISHMENT (Off-site Compatible Sand Source)	]										
А	530 LF (35,600 CY )	\$	1,035,000	Replenish 70% of Vol. = ±24,920 CY (Every 2 Yrs = 24 events )	\$	725,000	\$	39,559,595	\$	40,594,595		
В	750 LF (47,780 CY)	\$	1,385,000	Replenish 70% of Vol. = ±33,446 CY (Every 3 Yrs = 16 events)	\$	970,000	\$	35,804,192	\$	37,189,192		
С	1000 LF (61,830 CY)	\$	1,790,000	Replenish 70% of Vol. = ±43,281 CY (Every 5 Yrs = 9 events)	\$	1,255,000	\$	25,408,486	\$	27,198,486		
D	1500 LF (90,880 CY)	\$	2,625,000	Replenish 70% of Vol. = ±63,616 CY (Every 10 Yrs = 4 events)	\$	1,840,000	\$	16,264,363	\$	18,889,363		

Notes:

(1) Est. Cost in 2016 Dollars; Costs do not include New Interpretive Center.

(2) Maintenance costs reflect inflation factor of 3% which is compounded annually; Est. Cost in Year  $_{N}$  = (2016 Est. Cost)\*(1.03)<sup>N</sup>

(3) Benefits assumed to be annual revenue generated at Sandy Neck= \$250,000/yr = \$12.5 mil over 50 years

#### **CONCEPTUAL ALTERNATIVES COST SUMMARY (CONTINUED)**

ΔΙΤ		FST CAPITAL	EST. MAINTENANCE CO	TOTAL EST. COST			
NO.	DESCRIPTION	COSTS <sup>1</sup>	Description	Budgeted Cost per Event <sup>1</sup>	Total (49 Years) <sup>2</sup>	(Capital + Maint. Costs Over 50 Years)	
5	MANAGED SITE RECONFIGURATION						
A	• Relocate Parking Lot	\$ 2,000,000	Annual Maintenance (Sweeping, Bioswale, Pavement Repairs= 49 Events)	\$ 10,000	\$ 1,117,968	\$ 6,154,839	
			Primary Dune Restoration/Plantings (Every 5 yrs )	\$ 150,000	\$ 3,036,871		
В	• Relocate Parking Lot	\$ 2360.000	Annual Maintenance (Sweeping, Bioswale, Pavement Repairs = 49 Events)	\$ 10,000	\$ 1,117,968	\$ 6 514 839	
	• Relocate ORV Access/Reconfigure Existing Air-Down Area	\$ 2,300,000	Primary Dune Restoration/Plantings (Every 5 yrs )	\$ 150,000	\$ 3,036,871	\$ 0,514,055	
с	¥Relocate Parking Lot	\$ 2,380,000	Annual Maintenance (Sweeping, Bioswale, Pavement Repairs= 49 Events)	\$ 10,000	\$ 1,117,968	\$ 6,534,839	
	• Relocate ORV Access w/ Screening Trees		Primary Dune Restoration/Plantings (Every 5 yrs )	\$ 150,000	\$ 3,036,871		
D	• Relocate Parking Lot	\$ 2,500,000	Annual Maintenance (Sweeping, Bioswale, Pavement Repairs= 49 Events)	\$ 10,000	\$ 1,117,968.00	\$ 6,654,839	
	• Relocate ORV Access w/ Screening Dune		Primary Dune Restoration/Plantings (Every 5 yrs )	\$ 150,000	\$ 3,036,871		

Notes:

(1) Est. Cost in 2016 Dollars; Cost do not include new Interpretive Center Building

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#### **CONCEPTUAL ALTERNATIVES RATING SUMMARY**

		ESTIMATE COSTS			RATING VALUES					
Alt. No.	Description	Est. Capital Cost <sup>(1)</sup>	Est. Maint. Cost <sup>(2)</sup>	Total Est. Cost	B/C Ratio <sup>(3)</sup>	Permit Rating	Protection Rating	Enhance Coastal Wetland Resources	Enhance Wildlife Habitat	TOTAL RATING VALUE
					Calculated	0 = no	0 = low	0 = no; 0.5	0 = no	
					Value	1 =yes	1 = high	1 = yes	1 = yes	
1	Cantilever Bulkhead	\$2.32 M	\$8.38 M	\$10.70 M	1.17	0	1	0.5	0	2.67
2	Stone Revetment	\$1.48 M	\$12.58M	\$14.06 M	0.89	0	1	0.5	0	2.39
3	Bioengineered Stabilization (Sand Bags)	\$565K	\$18.30 M	\$18.87M	0.66	1	0	1	0	2.66
4A	Nourishment (530 LF; 35,600 CY)	\$1.04 M	\$39.56 M	\$40.59 M	0.31	1	0	1	0	2.31
4B	Nourishment (750 LF; 47,780 CY)	\$1.39 M	\$35.80 M	\$37.19 M	0.34	1	0	1	0	2.34
4C	Nourishment (1,000 LF; 61,830 CY)	\$1.79 M	\$25.41 M	\$27.20 M	0.46	1	0	1	0	2.46
4D	Nourishment (1,500 LF; 90,880 CY)	\$2.63 M	\$16.26 M	\$18.89 M	0.66	1	0	1	0	2.66
5A	Relocate Parking Lot	\$2.00 M	\$4.15 M	\$6.15 M	2.03	1	1	1	0	5.03
5B	Relocate Parking Lot; Relocate ORV Access with Reuse Ex. Air-Down	\$2.36 M	\$4.15 M	\$6.51 M	1.92	1	1	1	1	5.92
5C	Relocate Parking Lot; Relocate ORV Access with Screening Trees	\$2.38 M	\$4.15 M	\$6.53 M	1.91	1	1	1	1	5.91
5D	Relocate Parking Lot; Relocate ORV Access with Screening Dune	\$2.50 M	\$4.15 M	\$6.65 M	1.88	1	1	1	1	5.88

Notes:

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(3) Benefits assumed to be annual revenue generated at Sandy Neck= \$250,000/yr = \$12.5 mil over 50 years

### **LONG-TERM RESILIENCY ALTERNATIVES**

#### **Limitations & Assumptions:**

- All alternatives considered and evaluated are capable of supporting continued on-site access to/from Sandy Neck Beach Park.
- Permitability of alternatives is evaluated with respect to current environmental regulations.
- Future capital costs for parking lot resurfacing and replacement of the existing septic system are applicable to all alternatives and therefore are not included in the Benefit-Cost analysis.
- Annual revenue is assumed to \$250,000 and has been assumed to remain constant over the 50 year evaluation period.





## **NEXT STEPS:**

- **Project Review of Alternatives**
- **Recommendation Presented to Town Manager**
- **D** Public Presentation of Selected Alternative
- **Preliminary Design of Selected Alternative**
- **Permitting of Selected Alternative**
- Request Additional Project Funding through next available round of MA CZM Resiliency Grant Program (FY17).





# ~ COMMENTS FROM THE PUBLIC ~



